
SENATE BILL 5945

State of Washington

61st Legislature

2009 Regular Session

By Senators Keiser, Franklin, and Kohl-Welles

Read first time 02/09/09. Referred to Committee on Health & Long-Term Care.

1 AN ACT Relating to creating the Washington health partnership plan;
2 adding new sections to chapter 41.05 RCW; adding a new section to
3 chapter 74.09 RCW; adding a new section to chapter 43.370 RCW; adding
4 a new section to chapter 48.02 RCW; and adding a new chapter to Title
5 82 RCW.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. **Sec. 1.** The legislature finds that:

8 (1) Nationally and locally health care costs are inflating faster
9 than the consumer price index and wages;

10 (2) Since 1980, health care costs have increased from nine percent
11 to sixteen percent of the nation's gross domestic product, and are
12 expected to exceed twenty percent by 2016;

13 (3) Other industrialized nations provide universal health care
14 coverage, but spend much less. Some spend less than half as much per
15 person;

16 (4) In 2007, the average annual premium for family coverage was
17 more than twelve thousand dollars, of which over three thousand dollars
18 are paid by the worker;

1 (5) In 2008, of Washingtonians under the age of sixty-five, over
2 one million three hundred thousand will spend more than ten percent of
3 their pretax family income on health care costs. Eighty-four percent
4 of these people have insurance;

5 (6) Every thirty seconds, someone in this country files for
6 bankruptcy in the aftermath of a serious health problem. Of those who
7 file for bankruptcy, sixty-eight percent had health insurance;

8 (7) In Washington state, approximately thirty cents of every dollar
9 received by hospitals and doctors' offices is consumed by the
10 administrative expenses of the health plans and the providers. Before
11 the doctors and hospitals receive the funds for delivering the care,
12 approximately fourteen percent of the insurance premium has already
13 been consumed by health plan administration;

14 (8) In 2006, hospitals, physicians, community clinics, and other
15 providers spent a combined total of five hundred eighty-four million
16 dollars in uncompensated care for the uninsured, a twenty-eight percent
17 increase since 2002;

18 (9) The institute of medicine estimates that between thirty and
19 forty cents associated with every health care dollar is spent on costs
20 related to poor quality, such as overuse, underuse, misuse,
21 duplication, system failures, unnecessary repetition, poor
22 communication, and adverse events attributable to medical errors;

23 (10) Rising costs have led to a decline in employer-provided health
24 benefits. In Washington, since 1993, employer-based coverage declined
25 from seventy-one percent to sixty-five percent;

26 (11) In 2009, fewer than half of small employers in Washington are
27 able to offer coverage to their employees;

28 (12) Rising costs are seriously threatening the physical and fiscal
29 well-being of Washingtonians, the ability of Washington businesses to
30 compete globally, farms to thrive, government to provide needed
31 services, schools to educate, and local citizens to form new and
32 successful business ventures.

33 NEW SECTION. **Sec. 2.** (1) The Washington health partnership plan
34 is established as a public-private entity to provide comprehensive
35 health coverage to all residents of the state of Washington.

36 (2) In establishing and administering the health care system, the

1 Washington health partnership plan shall seek to attain the following
2 goals, consistent with the recommendations of the blue ribbon
3 commission, chapter 372, Laws of 2006:

4 (a) By 2012, every resident of this state shall have access to
5 affordable, comprehensive health care services;

6 (b) Services shall be provided through the private health care
7 sector;

8 (c) The plan shall maintain and improve choice of health care
9 providers and high quality health care services in this state; and

10 (d) The plan shall include cost-containment strategies that retain
11 and assure affordable coverage for all Washingtonians.

12 NEW SECTION. **Sec. 3.** The definitions in this section apply
13 throughout this chapter unless the context clearly requires otherwise.

14 (1) "Board" means the board of trustees of the Washington health
15 partnership plan.

16 (2) "Eligible person" means a person who meets the eligibility
17 requirements of section 8 of this act.

18 (3) "Enrollee" means an eligible person who is enrolled in a
19 partnership plan.

20 (4) "Health partnership plan" or "partnership" means the Washington
21 health partnership plan, the public-private program sponsored and
22 administered by the board.

23 (5) "Medical home" means a health care provider who provides
24 primary care for the enrollee and who is identified as the key
25 professional responsible for coordinating all medical care for a given
26 enrollee, including preventive care and referral to a specialist.
27 "Medical home" includes general practice physicians, family
28 practitioners, internists, pediatricians, obstetricians and
29 gynecologists, osteopaths, naturopathic physicians, advanced practice
30 nurses, certified nurse midwives, and physician assistants. "Medical
31 home" may also include a specialist who is treating a person with a
32 chronic medical condition, disability, or special health care needs for
33 which regular treatment by a specialist is medically necessary.

34 (6) "Network" means:

35 (a) A carrier as defined under RCW 48.41.030; or

36 (b) A coordinated group of health care providers that is regulated
37 under Title 48 RCW and is comprised of primary care physicians, medical

1 specialists, physician assistants, nurses, clinics, one or more
2 hospitals, and other health care providers and facilities, including
3 providers and facilities that specialize in mental health services and
4 alcohol or other drug abuse treatment.

5 (7) "Plan" means a "health plan" as defined under chapter 48.41 RCW
6 that is offered by the Washington health partnership plan.

7 (8) "Public employee" means an individual who retired or who
8 terminated employment due to disability from any of the entities
9 described in (a) through (d) of this subsection, and who is not
10 eligible for parts A and B of medicare; or an individual employed by:

- 11 (a) The state of Washington;
- 12 (b) A school district or educational service district;
- 13 (c) A public institution of higher education; or
- 14 (d) A political subdivision of the state.

15 NEW SECTION. **Sec. 4.** (1) The Washington health partnership plan
16 is governed by a board composed of members nominated by the governor,
17 with the advice and consent of the senate, and appointed for staggered
18 six-year terms as follows:

19 (a) The administrator of the health care authority who shall serve
20 as the initial chairperson of the board until such time as the board
21 elects a chairperson;

22 (b) Two members selected from a list of names submitted by
23 statewide labor or union coalitions, one of whom must be a public
24 employee who is a union member;

25 (c) Two members selected from a list of names submitted by
26 statewide business and employer organizations, one of whom must be a
27 public sector employer;

28 (d) One member selected from a list of names submitted by statewide
29 public school teacher labor organizations;

30 (e) One member selected from a list of names submitted by statewide
31 small business organizations;

32 (f) One member who is a self-employed person;

33 (g) One nonvoting member who shall be the chair of the technical
34 advisory committee described in section 5 of this act;

35 (h) Two members selected from a list of names submitted by
36 statewide health care consumer organizations; and

1 (i) Three members with experience in health benefit management and
2 cost containment.

3 (2) The terms of all members of the board expire on July 1st. Each
4 member of the board holds office until a successor is appointed and
5 qualified unless the member vacates or is removed from his or her
6 office.

7 (a) A member who serves as a result of holding another office or
8 position vacates his or her office as a member when he or she vacates
9 the other office or position.

10 (b) A vacancy on the board must be filled in the same manner as the
11 original appointment to the board for the remainder of the unexpired
12 term, if any.

13 (c) A majority of the members of the board constitutes a quorum for
14 the purpose of conducting its business and exercising its powers and
15 for all other purposes, notwithstanding the existence of any vacancies.
16 Action may be taken by the board upon a vote of a majority of the
17 members present.

18 (d) Members of the board shall be compensated in accordance with
19 RCW 43.03.250 and shall be reimbursed for their travel expenses while
20 on official business in accordance with RCW 43.03.050 and 43.03.060.

21 (e) The board and employees of the board shall not be civilly or
22 criminally liable and shall not have any penalty or cause of action of
23 any nature arise against them for any action taken or not taken,
24 including any discretionary decision or failure to make a discretionary
25 decision, when the action or inaction is done in good faith and in the
26 performance of the powers and duties under this chapter. Nothing in
27 this section prohibits legal actions against the board to enforce the
28 board's statutory or contractual duties or obligations.

29 NEW SECTION. **Sec. 5.** The board shall:

30 (1) Establish, fund, and manage the health partnership plan as
31 provided in this chapter;

32 (2) Establish and appoint a technical advisory committee and seek
33 the advice of technical experts when necessary to execute the powers
34 and duties included in this section. The technical advisory committee
35 shall include individuals with recognized expertise in primary care,
36 specialty care, and public health, and individuals representing the

1 perspectives of patients. The committee shall advise the board on
2 evidence-based modifications to the plan that would promote affordable,
3 quality care;

4 (3) Have discretion to delegate any powers and duties the board
5 considers proper to one or more of its members or its executive
6 director;

7 (4) Provide for mechanisms to enroll every eligible resident in the
8 state. Contracts entered into by the board with providers and brokers
9 must include provisions to enroll all eligible persons at the point of
10 service, and outreach programs to assure every eligible person becomes
11 enrolled in the plan;

12 (5) Consistent with Title 48 RCW and in coordination with the
13 insurance commissioner, establish a patient bill of rights that
14 includes a program for consumer protection and a process to resolve
15 disputes with networks or providers;

16 (6) Establish an independent and binding appeals process for
17 resolving disputes over eligibility and other determinations made by
18 the board. Any person who is adversely affected by a board eligibility
19 determination or any other determination is entitled to review of the
20 determination;

21 (7) Submit an annual report on its activities to the governor and
22 each chamber of the legislature;

23 (8) Contract for annual, independent program evaluations and
24 financial audits that measure the extent to which the plan is achieving
25 the goals under section 1 of this act. The board may not enter into a
26 contract with the same auditor for more than five years;

27 (9) Accept bids from networks in accordance with the criteria set
28 out in section 13 of this act or make payments to fee-for-service
29 providers in accordance with this act. The board shall consult with
30 the health care authority in determining the most effective and
31 efficient way to purchase health care benefits; and

32 (10) Monitor networks and providers to assure their services meet
33 the plan objectives and criteria under this chapter.

34 NEW SECTION. **Sec. 6.** The board shall have all the powers
35 necessary or convenient to carry out the purposes and provisions of
36 this chapter. In addition to all other powers granted the board under
37 this chapter, the board may:

- 1 (1) Adopt, amend, and repeal bylaws and policies and procedures
- 2 for the regulation of its affairs and the conduct of its business;
- 3 (2) Maintain an office;
- 4 (3) Sue and be sued;
- 5 (4) Accept gifts, grants, loans, or other contributions from
- 6 private or public sources;
- 7 (5) Monitor the fiscal management of the health partnership plan;
- 8 (6) Execute contracts and other instruments, including contracts
- 9 for any professional services required for the board;
- 10 (7) Employ any officers, agents, and employees that it may require
- 11 and determine their qualifications and compensation;
- 12 (8) Procure liability insurance;
- 13 (9) Contract for studies on issues, as identified by the board;
- 14 (10) Borrow money, as necessary on a short-term basis, to address
- 15 cash flow issues; and
- 16 (11) Compel witnesses to attend meetings and to testify upon any
- 17 necessary matter concerning the plan.

18 NEW SECTION. **Sec. 7.** For the purpose of establishing the health
19 partnership plan, the board shall define all of the following terms:

- 20 (1) "Place of permanent residence";
- 21 (2) "Substantial presence in this state." In defining "substantial
- 22 presence in this state," the board shall consider such factors as the
- 23 amount of time per year that a person is actually present in the state
- 24 and the amount of taxes that a person pays in this state, except that:
- 25 (a) If the person attends school outside of this state and is under
- 26 twenty-four years of age, the factors shall include the amount of time
- 27 that the person's parent or guardian is actually present in the state
- 28 and the amount of taxes that the person's parent or guardian pays in
- 29 this state; and
- 30 (b) If the person is in active service with the United States armed
- 31 forces outside of this state, the factors shall include the amount of
- 32 time that the person's parent, guardian, or spouse is actually present
- 33 in the state and the amount of taxes that the person's parent,
- 34 guardian, or spouse pays in this state;
- 35 (3) "Immediate family"; and
- 36 (4) "Gainfully employed." The definition must include employment
- 37 by persons who are self-employed and persons who work on farms.

1 NEW SECTION. **Sec. 8.** (1) A person and the members of the person's
2 immediate family are eligible to participate in the health partnership
3 plan if the person satisfies all of the following criteria:

4 (a) The person has maintained his or her place of permanent
5 residence, as defined by the board, in this state for at least twelve
6 months;

7 (b) The person maintains a substantial presence in this state, as
8 defined by the board; and

9 (c) The person is not:

10 (i) Eligible for health care coverage from a foreign government or
11 the federal government, including medicare and medicaid;

12 (ii) An inmate of a state correctional institution, as defined in
13 RCW 9.94.049; or

14 (iii) Placed or confined in, or committed to, an institution for
15 the mentally ill or developmentally disabled as described in 42 U.S.C.
16 Sec. 1396 et seq.

17 (2) A child under age eighteen who resides in this state with his
18 or her parent is eligible to participate in the plan regardless of the
19 length of time the child has resided in this state, and regardless of
20 whether the parent met the residency requirements, subject to
21 requirements outlined in subsection (1)(c)(i) of this section.

22 (3) A pregnant woman who resides in this state who does not yet
23 meet the residency requirements is eligible to participate in the plan
24 regardless of the length of time the pregnant woman has resided in this
25 state, subject to requirements outlined in subsection (1)(c)(i) of this
26 section.

27 (4) Public employees as defined in section 3 of this act, and by
28 rules established by the board, shall receive health coverage under the
29 health partnership plan, effective January 1, 2011.

30 (5) A person who is eligible to participate in the health
31 partnership plan under subsection (1), (2), or (4) of this section and
32 who receives health care coverage under a collective bargaining
33 agreement that is in effect on January 1, 2011, is eligible to
34 participate in the health partnership plan on the day on which the
35 collective bargaining agreement expires or the day after the collective
36 bargaining agreement is extended, modified, or renewed to include the
37 group's participation in the health partnership plan.

1 NEW SECTION. **Sec. 9.** The board shall implement outreach and
2 education efforts to facilitate informed enrollment.

3 (1) The board may contract with insurance brokers, associations,
4 local government, and not-for-profit organizations to perform the
5 outreach and educational functions specified in this section.

6 (2) The board shall:

7 (a) Employ various methods and media to communicate information to
8 the public about the health partnership plan;

9 (b) Actively engage in outreach to eligible individuals and assist
10 eligible persons to enroll in their choice of health care coverage
11 under the health partnership plan;

12 (c) Assist eligible persons in choosing health care coverage by
13 providing cost, quality, and geographic coverage information regarding
14 choice of available networks and providers;

15 (d) Assist eligible persons to select a medical home;

16 (e) Inform plan enrollees of the role they can play in holding down
17 health care costs by taking advantage of preventive care, enrolling in
18 chronic disease management programs if appropriate, responsibly using
19 medical services such as emergency rooms and specialists, and engaging
20 in healthy lifestyles. The board shall inform enrollees of networks or
21 workplaces which provide healthy lifestyle incentives;

22 (f) Consistent with Title 48 RCW and in coordination with the
23 insurance commissioner and the board, establish a process for resolving
24 disputes with providers;

25 (g) Act as an advocate for plan enrollees having questions,
26 difficulties, or complaints about their health care services or
27 coverage, including investigating and attempting to resolve the
28 complaint;

29 (h) If an enrollee's complaint cannot be successfully resolved,
30 inform the enrollee of any legal or other means of recourse for his or
31 her complaint. If the complaint involves a dispute over covered
32 benefits or services provided, the enrollee must be directed to the
33 appeals process established under Title 48 RCW. If the complaint
34 involves a dispute over eligibility or other determinations made by the
35 board, the enrollee must be directed to the appeals process for board
36 decisions, consistent with the patient bill of rights in section 5 of
37 this act; and

1 (i) Provide information to the public, agencies, legislators, and
2 others regarding problems and concerns of plan enrollees and make
3 recommendations for resolving those problems and concerns.

4 (3) The board and its employees and contractors shall not have any
5 conflict of interest relating to the performance of their duties. When
6 a conflict of interest is discovered, the office shall modify or
7 terminate its relationship with that entity to remove the conflict of
8 interest.

9 NEW SECTION. **Sec. 10.** (1) The board shall establish a health care
10 program that will take effect on January 1, 2011. The program shall
11 provide a standardized set of covered services, subject to limitations
12 as determined by the board and consistent with the cost-sharing
13 requirements in section 11 of this act, including:

- 14 (a) Air and ground ambulance services;
- 15 (b) Dental for children;
- 16 (c) Diabetic education;
- 17 (d) Diagnostic testing;
- 18 (e) Dialysis;
- 19 (f) Durable medical equipment, supplies, and prostheses;
- 20 (g) Emergency room;
- 21 (h) Hearing examination and hardware;
- 22 (i) Home health care;
- 23 (j) Hospital services, including:
 - 24 (i) Inpatient facility services;
 - 25 (ii) Inpatient professional services;
 - 26 (iii) Outpatient surgery facility services; and
 - 27 (iv) Outpatient surgery professional services;
- 28 (k) Inpatient and outpatient chemical dependency services;
- 29 (l) Inpatient and outpatient mental health care;
- 30 (m) Neurodevelopmental therapy for children ages six and younger;
- 31 (n) Obstetric and well newborn care;
- 32 (o) Office and clinic visits;
- 33 (p) Organ transplants;
- 34 (q) Physical, occupational, speech, and massage therapies;
- 35 (r) Prescription drugs, insulin, and disposable diabetic supplies;
- 36 (s) Preventive care;
- 37 (t) Radiation and chemotherapy services;

- 1 (u) Short-term skilled nursing care;
- 2 (v) Skilled nursing;
- 3 (w) Spinal manipulations;
- 4 (x) Temporomandibular joint (TMJ) disorder treatment; and
- 5 (y) Vision exams and hardware.

6 (2) The board:

7 (a) May adjust the covered services or payment methods to provide
8 additional or different treatment options if they are cost-effective
9 and there is scientific evidence that the options are likely to avoid
10 health risks or result in better health outcomes;

11 (b) May offer enrollees incentives that promote healthy lifestyles
12 or compliance with evidence-based treatment and chronic care
13 management;

14 (c) Shall review recommendations from the health technology
15 clinical committee, as described under RCW 70.14.090, and modify
16 benefits, as needed, to reflect the recommendations of that committee;

17 (d) Shall accept recommendations from the technical advisory
18 committee, in section 5 of this act, on evidence-based best practices
19 and take steps to promote such practices in the health partnership
20 plan, including:

21 (i) Educating networks and providers on evidence-based best
22 practices;

23 (ii) Sharing data with networks and providers on the extent to
24 which they follow evidence-based best practices; and

25 (iii) Providing incentives or disincentives, when appropriate, to
26 promote use of evidence-based best practices; and

27 (e) Consistent with chapter 19.68 RCW, shall establish regulations
28 to restrict or prohibit arrangements where a health provider, or family
29 member, would financially benefit by the health provider referring
30 patients to a specific health service. Such financial arrangements
31 include, but are not limited to, referrals to diagnostic imaging
32 services, pathology services, or ambulatory surgical services where the
33 referring health provider has a financial interest.

34 (3) If cost-effective, the board may establish or contract for a
35 toll-free hotline that is available twenty-four hours a day, seven days
36 a week, staffed by persons qualified to advise enrollees on health care
37 issues.

38 (4) A union may bargain or an employer may pay for:

- 1 (a) Benefits not covered by subsection (1) of this section; and
2 (b) Some or all employee cost-sharing charges.

3 NEW SECTION. **Sec. 11.** (1) The following evidence-based, covered
4 services are not subject to any point-of-service cost-sharing
5 requirement:

- 6 (a) Prenatal care for pregnant women;
7 (b) Well baby care;
8 (c) Well child examinations and immunizations for children up to
9 eighteen years of age;
10 (d) Other preventive services or procedures, as determined by the
11 board, for which there is scientific evidence that exemption from cost
12 sharing is likely to reduce health care costs or avoid health risks;
13 and
14 (e) Chronic care services, provided that the enrollee receiving the
15 services is participating in, and complying with, a chronic disease
16 management program, as defined by the board.

17 (2)(a) The board shall set maximum deductible amounts for each
18 calendar year enrollment period, and shall consider separate
19 deductibles for:

- 20 (i) An enrollee who is eighteen years of age or older on January
21 1st of that year; and
22 (ii) A family consisting of two or more enrollees who are eighteen
23 years of age or older on January 1st of that year.

24 (b) The board shall determine whether an enrollee who is under
25 eighteen years of age on January 1st of that year must pay any
26 deductible.

27 (c) The board shall establish rules to assure that deductibles do
28 not pose a barrier to enrollees receiving medically necessary services.

29 (3) The board shall establish, and update, not more often than
30 annually, a system of copayments and/or coinsurance that will promote
31 appropriate use of health care services, but not pose a barrier to
32 enrollees receiving appropriate care. At a minimum, the board shall
33 set copayments that promote:

- 34 (a) Appropriate emergency room use;
35 (b) Appropriate use of specialists;
36 (c) Evidence-based, cost-effective use of prescription drugs based
37 on presence on the formulary or generic status of a drug, except that

1 all enrollees, regardless of age, shall pay no more for a prescription
2 drug than the actual cost of the prescription drug plus the negotiated
3 dispensing fee.

4 (4) The board shall establish a maximum amount for cost-sharing,
5 including deductibles, copayments and coinsurance that an individual or
6 a family shall pay in a calendar year enrollment period. In
7 establishing maximum amounts, the board shall consider mechanisms to
8 reduce cost-sharing for individuals below two hundred percent of the
9 federal poverty level.

10 (5) The board shall establish a premium-sharing schedule for all
11 health partnership plan enrollees. In designing the premium-sharing
12 schedule, the board shall charge enrollees in a benchmark plan a zero
13 premium. The board shall establish higher premiums for higher-cost
14 networks and may charge an enrollee in a higher-cost network a monthly
15 premium equal to the full price bid by that network less the full price
16 bid by the lowest-cost network.

17 NEW SECTION. **Sec. 12.** (1) The board may establish areas in the
18 state, which may be single counties, multicounty regions, or other
19 areas, for the purpose of receiving bids from networks. These areas
20 shall be established to maximize the level and quality of competition
21 or to increase the number of provider choices available to eligible
22 persons and enrollees in the areas.

23 (2) In each area designated by the board under subsection (1) of
24 this section, the board shall offer one or more network options, if
25 available. Each network must be certified and meet the qualifying
26 criteria in section 13 of this act.

27 (3) The board shall offer a "fee-for-service option" in any area
28 with one or no networks and may offer a "fee-for-service option" in
29 areas of the state with two or more networks, if doing so would promote
30 competition or enrollee access to providers. Under the fee-for-service
31 option, the board shall:

32 (a) Establish fee-for-service payment rates for all health care
33 services and articles covered under the plan;

34 (b) Contract with one or more plan administrators selected through
35 a competitive procurement process to administer the fee-for-service
36 option;

1 (c) Ensure that the fee-for-service option meets the requirements
2 of section 13(2) (b) through (f) of this act;

3 (d) Ensure that enrollees selecting the fee-for-service option
4 choose a medical home.

5 NEW SECTION. **Sec. 13.** (1) The board shall annually solicit sealed
6 premium bids from competing networks for the purpose of offering health
7 care coverage to enrollees in the Washington health partnership plan.
8 After three full years of operation, the board may solicit bids no less
9 frequently than every three years.

10 (2) A network is a qualifying network if it demonstrates to the
11 satisfaction of the board that:

12 (a) The fixed monthly risk-adjusted amount that it bids reasonably
13 reflects its estimated actual costs for providing enrollees with such
14 benefits, except that the network may not artificially underbid for the
15 purpose of gaining market share;

16 (b) It spends at least eighty-eight percent of the revenue it
17 receives under this chapter on:

18 (i) Payments to health care providers to provide the health care
19 benefits specified in this act to enrollees who choose the network; or

20 (ii) Investments, such as capital improvements, that the network
21 can reasonably demonstrate to the board will improve the overall
22 quality or lower the overall cost of patient care;

23 (c) It meets standards of access, as determined by the board in
24 coordination with the office of the insurance commissioner under Title
25 48 RCW, that assure enrollees can gain reasonable access to services
26 from physicians, physician assistants, nurses, clinics, hospitals, and
27 other health care providers and facilities, including providers and
28 facilities that specialize in mental health services and alcohol or
29 other drug abuse treatment;

30 (d) It provides each enrollee with medically appropriate and high
31 quality health care services as established in section 10 of this act
32 or as modified by the board, in a highly coordinated manner, including:

33 (i) Appropriate use of primary care, medical specialists,
34 medications, and hospital emergency rooms;

35 (ii) Preventive care with early identification of and response to
36 high-risk individuals and groups; and

1 (iii) Chronic care management with early identification of chronic
2 diseases;

3 (e) If its network of participating providers is insufficient to
4 meet the medical needs of enrollees, it contracts with out-of-network
5 medical specialists, hospitals, and other facilities, including medical
6 centers of excellence;

7 (f) It has in place or is participating in, by a date specified by
8 the board and based on standards established by the health care
9 authority under this chapter, an information system and an electronic
10 provider payment system. The system shall comply with federal and
11 state confidentiality requirements, and enable providers to readily
12 obtain clinical information on inpatient and outpatient services,
13 prescription drugs, laboratory and diagnostic imaging results, and
14 other clinical data to improve quality and continuity of care;

15 (g) It has a program to promote health care quality and increase
16 the transparency of health care cost and quality information;

17 (h) It has adopted and implemented a strong policy to safeguard
18 against conflicts of interest; and

19 (i) It agrees to enroll and provide the benefits specified in this
20 chapter to all enrollees who choose the network, regardless of the
21 enrollee's age, sex, race, religion, national origin, sexual
22 orientation, health status, marital status, disability status, or
23 employment status, except that a health care network may limit the
24 number of new enrollees it accepts if the network certifies to the
25 board that accepting more than a specified number of enrollees would
26 make it impossible to provide all enrollees with the benefits specified
27 in this chapter or maintain quality of care.

28 (3) The board shall:

29 (a) Review the bids submitted under this section and other evidence
30 provided to the board demonstrating a particular bidder's
31 qualifications. The board may make available to consumers quality and
32 value scores for each plan;

33 (b) Certify which networks are qualifying bidders; and

34 (c) Classify the certified networks according to price and quality
35 measures after comparing their risk-adjusted per-month bids and
36 assessing their quality. The board shall classify the network that
37 bids the lowest price as the lowest-cost benchmark network, and may
38 classify as a low-cost benchmark network any network that has bid a

1 price that is close to the price bid by the lowest-cost network, as
2 determined by the board. The board shall classify any other network as
3 a higher-cost network.

4 NEW SECTION. **Sec. 14.** (1) The board shall provide an annual open
5 enrollment period during which each enrollee may select a certified
6 health care network from among those offered, or a fee-for-service
7 option, if available. An enrollee who does not select a certified
8 health care network or the fee-for-service option will be assigned
9 randomly to one of the lowest-cost benchmark networks. If an enrollee
10 enrolled in a higher-cost network fails to pay the additional payment
11 for a higher-cost network, the board may reassign the enrollee to a
12 benchmark network.

13 (2) The board:

14 (a) Shall pay the network monthly for each enrolled enrollee. The
15 amount shall be the full risk-adjusted per-member per-month amount that
16 was bid by the lowest-cost network. The board may actuarially adjust
17 the payment for an enrollee based on age, sex, and other risk factors
18 determined by the board. In addition, enrollees in a higher-cost plan
19 shall monthly pay the network a premium as defined in section 11 of
20 this act;

21 (b) May retain a percentage of the dollar amounts established for
22 each enrollee to reimburse networks that have incurred disproportionate
23 risk not fully compensated for by the actuarial adjustment in the
24 amount established for each eligible person. Any payment to a
25 certified network under this subsection shall reflect the
26 disproportionate risk incurred by the network.

27 (3)(a) The board shall establish payment rates to pay providers of
28 covered services and articles under the fee-for-service option, as
29 described under section 13 of this act. The payment rates must be
30 sufficient to ensure participation by high quality medical
31 practitioners and promote participation by primary care providers. The
32 board shall coordinate its fee-for-service rate-setting efforts with
33 those of the department of social and health services, where such
34 coordination would benefit access to services for both health
35 partnership plan and medicaid enrollees. The board may adjust provider
36 payments annually; such adjustments should restrain health care

1 inflation while assuring continued access to a broad network of
2 providers and quality services.

3 (b) Except for deductibles, copayments, coinsurance, and any other
4 cost sharing required or authorized under the plan, a provider or
5 network must accept as payment in full for a covered service or article
6 the payment rate determined by the board and may not bill a enrollee
7 who receives the service or article any additional amount.

8 (4) Except for prescription drugs to which a deductible applies,
9 the board may assume the risk for, and pay directly for, less
10 copayments, prescription drugs provided to all enrollees. In
11 implementing this requirement, the board shall employ the services of
12 the prescription drug consortium, as defined under chapter 70.14 RCW,
13 unless the board determines that another approach would be more cost-
14 effective, such as:

15 (a) Joining another state's prescription drug purchasing
16 arrangement to form a multistate purchasing group to negotiate with
17 prescription drug manufacturers and distributors for reduced
18 prescription drug prices;

19 (b) Permitting a network or networks to maintain its own formulary;
20 or

21 (c) Contracting with a third party, such as a private pharmacy
22 benefits manager, to negotiate with prescription drug manufacturers and
23 distributors for reduced prescription drug prices.

24 NEW SECTION. **Sec. 15.** A new section is added to chapter 74.09 RCW
25 to read as follows:

26 (1) By March 31, 2010, the department shall submit amendments to
27 the social security Title XIX state plan to expand the categorically
28 needy medicaid program effective January 1, 2010, to cover families and
29 aged, blind, and disabled individuals up to two hundred percent of the
30 federal poverty level. To the degree possible, the eligible population
31 shall include enrollees in the basic health program.

32 (2) By December 31, 2009, the department shall submit a request for
33 a federal demonstration waiver granted under section 1115(a) of Title
34 XI of the federal social security act to cover all individuals in
35 families to two hundred percent of the federal poverty level not
36 otherwise covered under the medicaid program.

1 (3) To reduce payment disparities between the medicaid and
2 partnership programs, the department, working with the board, as
3 defined in section 4 of this act, and consistent with the federal
4 social security act, shall review payment rates under the state medical
5 assistance program and may modify payment rates to more closely reflect
6 those paid by the board under the fee-for-service option, as described
7 under section 12 of this act.

8 NEW SECTION. **Sec. 16.** (1) In this chapter:

9 (a) "Board" means the board of trustees of the Washington health
10 partnership plan.

11 (b) "Department" means the department of revenue.

12 (c) "Dependent" means a spouse, an unmarried child under the age of
13 nineteen years, an unmarried child who is a full-time student under the
14 age of twenty-four years and who is financially dependent upon the
15 parent, or an unmarried child of any age who is medically certified as
16 disabled and who is dependent upon the parent.

17 (d) "Eligible person" means a person who is eligible to participate
18 in the plan, other than an employee or a self-employed person.

19 (e) "Employee" means a person who has an employer.

20 (f) "Employer" means a person who is required under the internal
21 revenue code to file form 941.

22 (g) "Medical inflation" means the percentage change between the
23 United States consumer price index for all urban consumers, United
24 States city average, for the medical care group only, including medical
25 care commodities and medical care services, for the month of August of
26 the previous year and the United States consumer price index for all
27 urban consumers, United States city average, for the medical care group
28 only, including medical care commodities and medical care services, for
29 the month of August 2007, as determined by the United States department
30 of labor.

31 (h) "Poverty line" means the federal poverty line, as defined under
32 42 U.S.C. Sec. 9902(2), for a family the size of the individual's
33 family.

34 (i) "Self-employed individual" means an individual who is required
35 under the internal revenue code to file schedule SE.

36 (j) "Social security wages" means:

1 (i) The amount of wages, as defined in section 3121(a) of the
2 internal revenue code, paid to an employee by an employer in a taxable
3 year, up to a maximum amount that is equal to the social security wage
4 base;

5 (ii) The amount of net earnings from self-employment, as defined in
6 section 1402(a) of the internal revenue code, received by an individual
7 in a taxable year, up to a maximum amount that is equal to the social
8 security wage base; and

9 (iii) The amount of wages, as defined in section 3121(a) of the
10 internal revenue code, paid by an employer in a taxable year with
11 respect to employment, as defined in section 3121(b) of the internal
12 revenue code, up to a maximum amount that is equal to the social
13 security wage base multiplied by the number of the employer's
14 employees.

15 NEW SECTION. **Sec. 17.** (1) The board shall calculate the following
16 assessments for individuals, based on its anticipated revenue needs:

17 (a) For an employee who is under the age of sixty-five, a percent
18 of social security wages that is at least one percent and not more than
19 two percent; and

20 (b) For a self-employed individual who is under the age of sixty-
21 five, a percent of social security wages that is at least five percent
22 and not more than eight percent.

23 (2) The board shall calculate an assessment for employers, based on
24 the revenue required to fully fund the health partnership plan. The
25 assessment shall be no less than five percent and shall not exceed nine
26 percent of aggregate social security wages.

27 (3) Beginning January 1, 2011, the department shall collect the
28 individual and employer assessment amounts that the board calculates
29 through a method devised by the department. The amounts collected by
30 the department shall be deposited into the Washington health
31 partnership plan trust fund created under section 18 of this act.

32 (4) The administrative and enforcement provisions in chapter 82.32
33 RCW apply to this section.

34 NEW SECTION. **Sec. 18.** There is established a separate, dedicated
35 trust fund designated as the Washington health partnership plan trust

1 fund, consisting of all amounts appropriated or transferred to or
2 deposited in the fund, within the state treasury.

3 NEW SECTION. **Sec. 19.** The board and the health partnership plan
4 are entitled to the right of subrogation for reimbursement to the
5 extent that an enrollee may recover reimbursement for health care
6 services and items in an action or claim against any third party.

7 NEW SECTION. **Sec. 20.** Nothing in this chapter prevents an
8 employer, or a Taft-Hartley trust on behalf of an employer, from paying
9 all or part of any cost sharing described under this act, or from
10 providing any health care benefits not provided under the plan, for any
11 of the employer's employees.

12 NEW SECTION. **Sec. 21.** A new section is added to chapter 43.370
13 RCW to read as follows:

14 The office of financial management strategic health planning shall
15 collaborate with the University of Washington center for health
16 workforce studies, the department of health, and the higher education
17 coordinating board, to develop a plan to increase the number and
18 availability of primary care providers in the state. By November 1,
19 2010, the office shall submit a report to the legislature that
20 includes:

21 (1) Estimates of the number of primary care providers, including
22 types of providers by region, needed to provide the health care
23 services under this act for all state residents; and

24 (2) Recommended actions to address identified shortages including,
25 but not limited to:

26 (a) Changes to reimbursement and fee structures under this act;

27 (b) Changes to the loan forgiveness and conditional scholarship
28 programs described in chapter 28B.115 RCW; and

29 (c) Modifications to the higher education admission and educational
30 requirements that would enhance the supply of primary care providers.

31 NEW SECTION. **Sec. 22.** A new section is added to chapter 41.05 RCW
32 to read as follows:

33 By December 1, 2010, the board of trustees of the Washington health
34 partnership plan shall submit a report to the governor and the

1 legislature regarding establishing a long-term care insurance plan.
2 The report shall include recommendations regarding the provision of a
3 guaranteed long-term care benefit to every Washingtonian including:

4 (1) Eligibility requirements including whether eligibility
5 requirements should be the same as those used for the health
6 partnership plan, as described under section 8 of this act;

7 (2) Composition of a long-term care benefit package, including
8 community-based services and skilled nursing, that supports aging in
9 place;

10 (3) Length of time enrollees may receive benefits and the number of
11 episodes of coverage;

12 (4) Standards for long-term care services and providers offering
13 such services; and

14 (5) Sources of revenue for the long-term care insurance plan,
15 including the advisability of securing a federal waiver that would
16 permit continued use of medicaid funds for the purposes of long-term
17 care.

18 NEW SECTION. **Sec. 23.** A new section is added to chapter 48.02 RCW
19 to read as follows:

20 The insurance commissioner shall establish requirements in rule for
21 a network, as defined under section 3 of this act. Requirements may be
22 similar to those established for carriers under chapter 41.48 RCW;
23 however, the insurance commissioner may reduce requirements in
24 consideration of the oversight provided by the Washington health
25 partnership plan under this act. The insurance commissioner may also
26 establish a process enabling carriers licensed under chapter 41.48 RCW
27 to become licensed as a network.

28 NEW SECTION. **Sec. 24.** A new section is added to chapter 41.05 RCW
29 to read as follows:

30 By December 1, 2012, the board of trustees of the Washington health
31 partnership plan shall submit a report to the governor and the
32 legislature regarding inclusion of other state-funded health care
33 programs, such as labor and industries, in the health partnership plan.
34 The report shall include a cost-benefit analysis of incorporating such
35 benefits into the plan.

1 NEW SECTION. **Sec. 25.** The board may adopt rules to implement the
2 provisions of this act.

3 NEW SECTION. **Sec. 26.** The department of revenue may adopt rules
4 to implement the provisions of this chapter.

5 NEW SECTION. **Sec. 27.** (1) Sections 1 through 14, 19, 20, and 25
6 of this act are each added to chapter 41.05 RCW.

7 (2) Sections 16 through 18 and 26 of this act constitute a new
8 chapter in Title 82 RCW.

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